



**EXECUTIVE ORDER (NO. EO/BOS/04 OF 2023)**

**TO: ALL MINISTRIES, DEPARTMENTS AND AGENCIES**

**SUBJECT: EXECUTIVE ORDER ON THE ESTABLISHMENT, ADOPTION, AND IMPLEMENTATION OF THE FRAMEWORK FOR RESPONSIBLE AND INCLUSIVE LAND-INTENSIVE AGRICULTURAL INVESTMENTS (FRILIA)**

**PREAMBLE**

WHEREAS, the Lagos State Government, in its continuous efforts to improve the investment climate and unlock the full potential of the agricultural sector, recognizes the need to adopt global best practices in the acquisition and use of land for large-scale agricultural investments;

WHEREAS, the Government seeks to promote a transparent, inclusive, and sustainable framework that ensures mutual benefits for investors, host communities, and the State;

WHEREAS, the **Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA)** is designed to promote responsible land use, uphold land rights (customary, communal, and formal), ensure equitable resettlement practices, enhance environmental and social safeguards, and attract private sector investment into agribusiness in alignment with international standards such as the Principles for Responsible Investment in Agriculture and Food Systems;

**NOW, THEREFORE, I, BABAJIDE OLUSOLA SANWO-OLU, EXECUTIVE GOVERNOR OF LAGOS STATE, PURSUANT TO THE AUTHORITY VESTED IN ME UNDER THE LAWS OF LAGOS STATE, DO HEREBY ORDER AS FOLLOWS:**

**Section 1: Policy Adoption**

1. The Lagos State Government hereby adopts the Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA) as an official policy tool for guiding land-based agribusiness investments in the State.
2. All Ministries, Departments, and Agencies (MDAs) involved in land management, agriculture, investment promotion, and environmental and social governance shall comply with the FRILIA principles in the planning, execution, and monitoring of relevant projects.

A red ink signature, appearing to be 'BOS', is written over a light blue horizontal line.

Babajide Olusola Sanwo-Olu  
Governor of Lagos State  
Lagos House, Secretariat, Alausa, Ikeja, Lagos. Tel: 09017077777  
E-mail: bosgov@lagosstate.gov.ng



## **Section 2: Guiding Principles**

The implementation of FRILIA shall be anchored on the following core principles:

- a) **Transparency and Inclusiveness:** All investment processes shall involve open stakeholder consultations with host communities and ensure informed consent and participation.
- b) **Protection of Land Rights:** Land acquisition shall respect customary, communal, and informal land rights. Fair compensation and resettlement support shall be provided where required.
- c) **Environmental and Social Responsibility:** All projects shall be subject to independent environmental and social impact assessments before approval.
- d) **Gender Equality and Community Empowerment:** Agribusiness models shall promote economic inclusion, gender equity, and the active participation of youth and women.
- e) **Dispute Resolution:** A robust, accessible, and cost-effective Grievance Redress Mechanism (GRM) shall be established to resolve all land-related disputes.

## **Section 3: Stakeholder Engagement Framework**

1. A Stakeholder Engagement Framework shall be developed and implemented as part of FRILIA to identify and guide the engagement of all necessary State actors towards the activation and operationalization of the framework.
2. Stakeholder consultations shall include relevant State MDAs, host communities, private sector actors, development partners, civil society, and traditional institutions.

## **Section 4: FRILIA Steering Committee**

1. A FRILIA Steering Committee is hereby constituted to provide high-level oversight and coordination for the implementation of the framework.
2. The Governor shall serve as Chair of the Committee. Other members shall include the Commissioners and Permanent Secretaries of relevant MDAs including Commerce, Agriculture, Finance, Justice, Local Government and Chieftaincy Affairs, Physical Planning, Urban and e-GIS, Lands, and the Lagos State Investment Promotion Agency.
3. The Steering Committee shall:
  - a) Oversee the effective implementation of FRILIA.
  - b) Approve toolkits, policies, and guidelines to support agribusiness investors.
  - c) Monitor the impact of investments and ensure adherence to the framework.

Babajide Olusola Sanwo-Olu  
Governor of Lagos State  
Lagos House, Secretariat, Alausa, Ikeja, Lagos. Tel: 09017077777  
E-mail: bosgov@lagosstate.gov.ng

A red ink signature, likely of the Governor, is written in the bottom right corner of the page.



- d) Review land allocations and adopt the Grievance Redress Mechanism.
- e) Meet quarterly or as required to review progress and resolve issues.

### **Section 5: FRILIA Technical Committee**

1. A Technical Committee is hereby established to provide operational support to the Steering Committee.
2. The Committee shall be chaired by the Honourable Commissioner for Lands, with the Honourable Commissioner for Agriculture serving as Alternate Chair.
3. Membership of the Committee shall include:
  - a) Two representatives (one not below the rank of Director and one Principal Officer) from each of the MDAs responsible for Land Matters, Investment Promotion, Finance, Environment, Agriculture, Justice, Local Government, and Urban Planning and Development.
  - b) Representatives from the authorities responsible for Gender.
  - c) Representatives of civil society organizations, private sector actors, and development partners.

The Technical Committee shall:

- a) Develop the FRILIA framework, toolkits, and implementation plan.
- b) Provide technical advice on land-use and agribusiness investment.
- c) Monitor project compliance and facilitate the development of a land bank.
- d) Coordinate stakeholder engagement and prepare periodic reports.

### **Section 6: Grievance Redress Mechanism (GRM)**

A formal and transparent Grievance Redress Mechanism shall be developed and managed by the Technical Committee. The mechanism shall:

- a) Handle all complaints from landowners, host communities, and investors.
- b) Resolve disputes within thirty (30) days of receipt.
- c) Be inclusive of legal, customary, and administrative resolution pathways.

### **Section 7: Development of Toolkits and Guidelines**

1. The Technical Committee shall develop comprehensive toolkits, policies, and operational guidelines to aid public and private stakeholders in implementing FRILIA.

A red ink signature, likely of the Governor, is written in the bottom right corner of the page.



2. These instruments shall cover key areas including land access, compensation, stakeholder consultation, gender inclusion, food security, out-grower schemes, and environmental and social safeguards.

#### **Section 8: General Provisions**

1. This Executive Order shall take effect immediately.
2. All MDAs shall collaborate to ensure alignment with the Business Enabling Reform Action Plan (BERAP) and remove constraints to agribusiness investments.
3. This Order shall be implemented in a manner consistent with all applicable laws of Lagos State.
4. This Order does not create any enforceable legal right or cause of action by any party against the Government of Lagos State or its agencies.

**GIVEN UNDER MY HAND AND SEAL THIS 14<sup>TH</sup> DAY OF DECEMBER 2023.  
IN LAGOS STATE, NIGERIA.**

A handwritten signature in red ink, appearing to read 'Babajide Sanwo-Olu', is written over a horizontal line.

**MR. BABAJIDE OLUSOLA SANWO-OLU**  
GOVERNOR OF LAGOS STATE